Guide to the Budget

The FY19 budget document is organized into the following nine sections:

1. Introduction and Overview: This section starts with the town History, Demographics and Statistics, followed by Property Tax Information, defining Barnstable's Council-Manager form of government and organization chart. In addition, Town Council's Strategic Plan, which appears throughout the document as illustrated within departmental goals and objectives. Finally, it includes the Town Manager's budget message which communicates the Town Council's Strategic Plan as it relates to the budget development process. The budget message highlights major changes and key initiatives in the proposed budget.

- 2. Financial Structure, Policy and Process: Building the Budget and Town-Wide Financial Management Policies.
 - a. Building the Budget- Provides the reader a brief synopsis of the budget process. This includes a discussion on the relationship between the 5-Year Forecast, Capital Improvements Plan, and Operating Budget.
 - b. Town-Wide Financial Management Policies This includes the financial policies outlined in Barnstable's Town Charter Section 6-1, as well as other financial policies included in the Town's Administrative Code.
- 3. Financial Summaries: Fiscal Year Operating Budget Summary, Revenue Estimates, and Long-Term Budget Planning.
 - a. Fiscal Year Operating Budget Summary- This subsection summarizes the entire fiscal year budget for both General Fund and Enterprise Funds. It provides details on major changes from the previous fiscal year. Other information included is a list of Full-Time Equivalent Employees (FTE), Department of Revenue Certified Free Cash balances, changes in fund balance, school and municipal operating budget changes, and a consolidated resources and appropriation summary.
 - b. Revenue Estimates This subsection includes specific factors that influence the estimates for revenue in the fiscal year. For example, state and local laws, economic factors, and state budget. These factors influence the town's ability to generate resources in the fiscal year.
 - **c.** Long-term budget planning- There are many factors that can influence a town's budget. This subsection provides a brief overview of the more pertinent accounts that can influence Barnstable's budget into the future.
- 4. Capital Budget and Debt Summary: This section includes the Capital Improvements Plan for the fiscal year as well as a debt position analysis.
- 5. Department Summaries General Fund: This section provides an overview of the various services the town provides as categorized by departments: Police, Public Works, Community Services, Licensing Services, Inspectional Services, Administrative Services, Planning & Development, Education and Other Requirements. The General Fund includes a majority of the services provided by the town and excludes those required to be accounted for by law or ordinance in another fund.

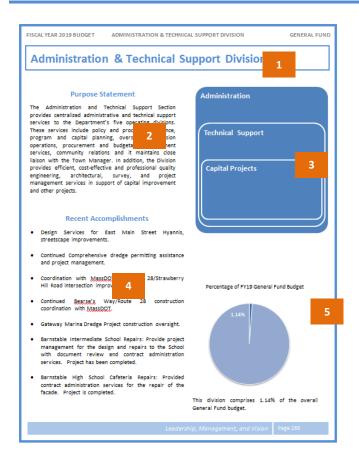
6. Department Summaries Enterprise Funds: An Enterprise Fund is a separate fund established to account for certain operations:

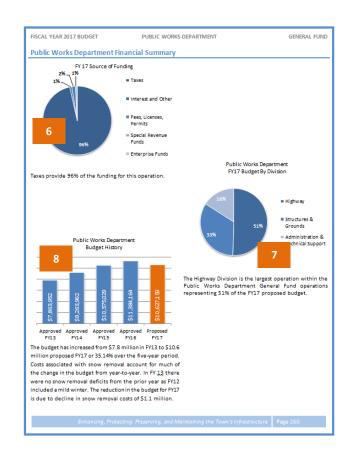
- a. That are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or
- b. Where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

The Town of Barnstable has nine Enterprise Funds: Airport, Golf Course, Marina, Sandy Neck Park, Solid Waste Facility, Water Supply, Water Pollution Control, the Hyannis Youth & Community Center and Public, Education & Government Television Access Fund (PEG).

- 7. Seven Village Libraries: This section provides a summary of the individual public libraries throughout the town of Barnstable.
- 8. Other Funds Not Part of the Budget Process: This section provides an overview of resources that are not part of the budget process. These funds can be standalone and focus on specific services. For example, revolving funds, receipts reserved for specific appropriations, gifts and grant accounts.
- 9. Appendix: This is the final section of the operating budget booklet. Within this section, there are two appendices as listed below.
 - a. Appendix A- Includes the budget appropriation orders for both the operating budget and capital plan. The Town Council is required by law to vote on these appropriation orders. An appropriation order is an act of setting aside money for a specific purpose.
 - b. Appendix B- Provides a glossary of government or financial terms used throughout the book. This appendix will help the reader understand the technical language used in the document.

Department Summaries – General Fund Guide

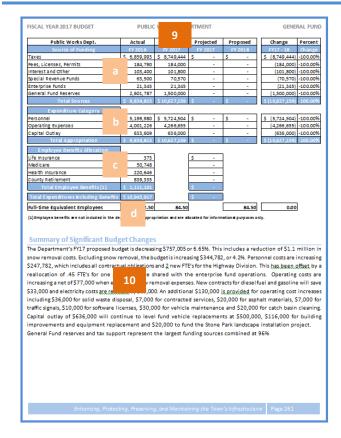




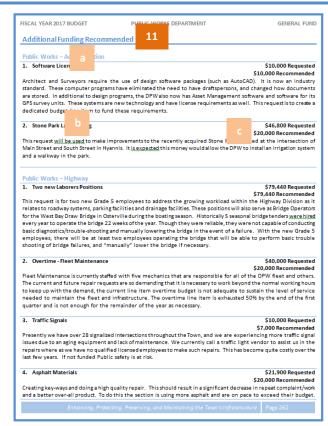
- 1 Department or Division Title
- Each department/division includes a purpose statement, which helps establish the operations goals and objectives.
- This is a list of all divisions/programs operating within the department/division. A department can be segmented into divisions, which are then segmented into programs.
- Each division provides a list of accomplishments for the current fiscal year.
- This chart shows the department/division total budget as a percentage of the overall General Fund budget.

- The department/division receives various sources of funding to cover operating cost. These sources are shown as a percentage of total sources of funding received by the department/division.
- 7 This chart shows each division/program as a percentage of the department/division total budget.
- Town Council approved budget history for the department/division for the past five years. This also includes next years' proposed budget (highlighted in orange).

Department Summaries – General Fund Guide (Continued)

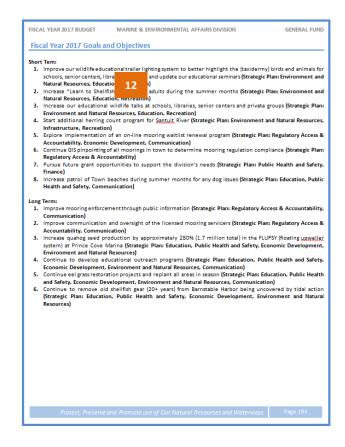


- 9 This financial table displays the following:
- Sources of Funding: departments or divisions can receive funding to cover operating expenses by charging fees for services, state aid, local tax support, fines and penalties, and interest etc.
- Expenditures: all costs are categorized into three segments. Personnel cost for all permanent and temporary salaries and wages. Operating expenses include supplies, professional services, training, licenses etc. Capital Outlay is for large expenses like purchasing of a vehicle.
- Estimated benefits allocated for informational purposes only. Actual costs are included in the other requirements (see Other Requirements section).
- Full-Time Equivalent Employees: Includes permanent year-round staff only; no seasonal staff

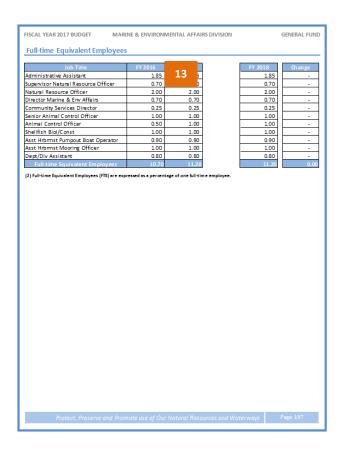


- Significant Budget Changes is a summary of the most significant changes to the proposed budget.
- Additional Funding Recommended provides a brief description of the additional funding requested by the department and the amount of funding proposed.
- Program requesting the funding
- b Title of request
- Amount of department **request** for funding and Town Manager **recommended** funding. Not all items need to be fully funded due to savings within the budget, changes in needs, and sharing of resources between budgets.

Department Summaries – General Fund Guide (Continued)

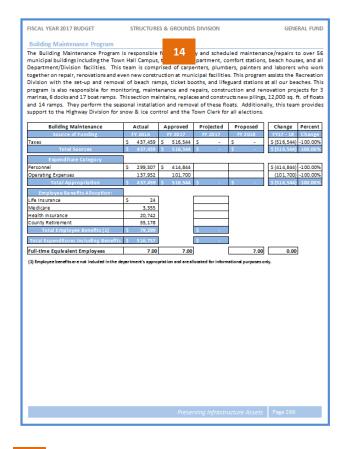


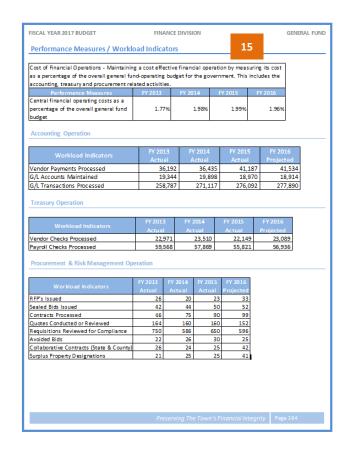
Goals and Objectives: each division provides a list of short and long-term goals, which directly tie into the Town Council Strategic Plan (see Introduction section).



Full-Time Equivalent Employees (FTE): This is a list of all personnel allocated to the division. Some personnel salary and wages can be allocated across multiple divisions. For example, a director manages the entire department, and thus their salary costs are allocated across divisions.

Department Summaries – General Fund Guide (Continued)





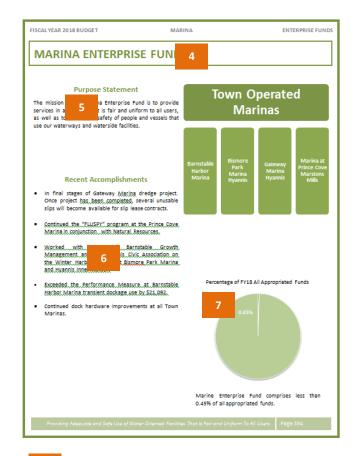
This section includes program description and financial summary.

Performance Measures/Workload Indicators: This section provides various measurements specific to the division or program.

Department Summaries-Enterprise Fund Guide

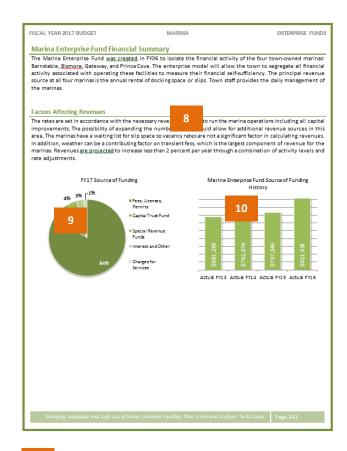


- Department title: The department that oversees the Enterprise Funds. This group of Enterprise Funds adheres to the department purpose statement.
- Names of the various Enterprises Funds the department manages.
- Purpose Statement: The group of Enterprise Funds purpose as a whole department.

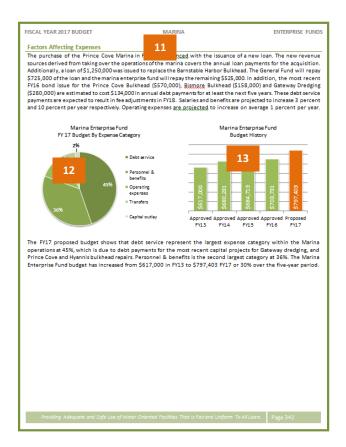


- 4 Enterprise Fund title
- 5 Enterprise Fund Purpose Statement
- Recent Accomplishments for the current fiscal year
- Percentage of the Enterprise Funds budget against all appropriated funds for the fiscal year (see Financial Summaries section).

Department Summaries-Enterprise Fund Guide (Continued)



- Factors Affecting Revenues provides a brief description of key factors influencing the Enterprise Fund's revenues.
- An Enterprise Fund receives various sources of funding to cover operating cost. These sources are shown as a percentage of total sources of funding they receive.
- Source of funding history provides a four-year historical trend.



- Factors Affecting Expenses provides a brief description of key factors influencing the Enterprise Fund's expenses.
- Expense Category chart shows each category as a percentage of the total budget.
- Town Council approved budget history for the department/division for the past five years. This also includes the next years proposed budget.

Department Summaries-Enterprise Fund Guide (Continued)



- Sources of Funding: Enterprise Funds can receive funding to cover operating expense by charging fees for services, state aid, local tax support, fines and penalties, and interest.
- Expenditures: all costs are categorized into three segments. Personnel cost for all permanent and temporary salaries and wages. Operating costs includes supplies, professional services, training, licenses etc. Capital Outlay costs are for one-time expenditures, such as purchasing a vehicle.
- Excess (deficiency): If expenses exceed the source of funding the Enterprise Fund consumes reserves. If source of funding exceed expenses the Enterprise Fund generates reserves.
- Free cash: Free cash is the balance of cash in the town's treasury that is free and clear of all encumbrances that exist at the close of each fiscal year. The town must submit a set of financial statements at the end of each year to the state Department of Revenue (DOR) from which this number is calculated. Once certified by DOR, appropriations can be made from the free cash amounts during the year. This is also known as the fund's reserve balance.

FISCAL YEAR 2019 BUDGET		GUIDE TO THE BUDGET
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	Guide to the Budget	Page 10