

Town of Barnstable Town Council

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MEETING AGENDA TOWN HALL HEARING ROOM September 15, 2016 7:00 PM

Councillors: Jessica Rapp Grassetti President Precinct 7

Eric R. Steinhilber Vice President Precinct 2

John G. Flores Precinct 1

Paul Hebert Precinct 3

Frederick Chirigotis Precinct 4

James H. Crocker Precinct 5

William Crocker, Jr. Precinct 6

Debra S. Dagwan Precinct 8

James M. Tinsley Precinct 9

Sara Cushing Precinct 10

Philip N. Wallace Precinct 11

John T. Norman Precinct 12

Jennifer L. Cullum Precinct 13

Administrator: Cynthia A. Lovell

Administrative Assistant: Kelly Crahan **ROLL CALL**

1.

- 2. PLEDGE OF ALLEGIANCE
- 3. MOMENT OF SILENCE
- 4. PUBLIC COMMENT

5. COUNCIL RESPONSE TO PUBLIC COMMENT

6. TOWN MANAGER COMMUNICATIONS

- 7. ACT ON MINUTES (Including Executive Session)
- 8. COMMUNICATIONS from elected officials, boards, committees, staff, commission reports, correspondence and announcements

9. ORDERS OF THE DAY

- A. Old Business
- B. New Business
 - Presentation by Jennifer Rand, Vice President Cape & Vineyard Electric Cooperative, Inc.; Liz Argo, Manager and Program Administrator

10. ADJOURNMENT

NEXT REGULAR MEETING: September 29, 2016

INDEX TITLE

A. OLD BUSINESS

2016-154	Amend Zoning Ordinance, Article V Accessory Uses § 240-43 by adding section 243-43.1 and Amend Section 240-46 section b. (12) Commercial Vehicle Storage in Residential Areas. (Public hearing) (Roll call 2/3 vote)
2017-008	Designation of Water Resources Advisory Committee Members as Special Municipal Employees. (May be acted upon)
2017-009	Regulatory Agreement Mark Hyannis, LLC – Bank with drive through and Pharmacy with drive through at 411 and 417 Barnstable Road and 42 Bearse Road, Hyannis, MA. (Public hearing)(Roll call 2/3)
2017-010	Appropriation and Loan order in the amount of \$1.113.000 for the construction of three buildings for the

- **B. NEW BUSINESS**

Reappointments to Boards / Committees / Commissions: Board of Assessors: Andrew Machado 2017-012 as a regular member to a term expiring 6/30/19; Community Preservation Committee: Richard **Sawyer** as the Recreation Commission representative member to a term expiring 6/30/19; Laura Shufelt as a regular member to a term expiring 6/30/19; Marilyn Fifield as a regular member to a term expiring 6/30/19; Comprehensive Financial Advisory Committee: Cynthia Crossman as a regular member to a term expiring 6/30/19. Disability Commission: Paula Breagy as a regular member to a term expiring 6/30/19; Economic Development Commission: Thomas Geiler as a regular member to a term expiring $\frac{6}{30}/19$; Alan Eric Feltham as a regular member to a term expiring 6/30/19; Henry Farnham as a regular member to a term expiring 6/30/19; Elderly & Disabled Taxation Committee: William Murdoch as a regular member to a term expiring 6/30/19; Hyannis Main Street Waterfront Historic District Committee: Marina Atsalis as a regular member to a term expiring 6/30/19; JFK Memorial Trust Fund Committee: Hugh Findly as a regular member to a term expiring 6/30/19; Renewable Energy Commission: Alison Alessi as a regular member to a term expiring 6/30/19; Stephen Thomas as a regular member to a term expiring 6/30/19; Trust Fund Advisory Committee: Jonathan Gilmore as a regular member to a term expiring 6/30/19; **Christopher Ward** as a regular member to a term expiring 6/30/19; **Gregory Plunkett** as a regular member to a term expiring 6/30/19; William Murdoch as a regular member to a term expiring

B. NEW BUSINESS (Continued)

2017-013	Acceptance of a grant renewal in the amount of \$42,615 to the Barnstable Police Department from the Massachusetts Department of Mental Health. (May be acted upon)
2017-014	Ordinance for waiver of fees for construction work on the new Hyannis Fire District Fire Station located at 95 High School Road, Hyannis, MA. (Refer to public hearing 10/06/16)
2017-015	Amending the General Ordinance Chapter. 220, Town Council, Article I, Meetings. (Refer to public hearing 09/29/16)
2017-016	Amendment to the Administrative Code by the addition of Section 241-45.4 Bicycle and Pedestrian Advisory Committee. (First reading)
2017-017	Resolve Centerville-Osterville-Marstons Mills (COMM) Temporary Supplemental Water Supply Inter- municipal Agreement Terms (May be acted upon)
2017-018	Resolution of Community Preservation Fund for community housing, Preservation of Affordable Housing (POAH) Founders Court, 979 Falmouth Road, Hyannis (May be acted upon)

EXECUTIVE SESSIONS:

The Town Council may vote to go into Executive Session under Massachusetts General Law. c. 30A §21(a) (1) to review the Open Meeting Law Complaint filed by Ron Beaty on August 11, 2016.

The Town Council may vote to go into Executive Session under G.L. c.

30A §21(a)(3), to discuss litigation strategy with respect to the case of the *Town of Barnstable v. Barnstable County*, pending in Barnstable Superior Court, if the Chair declares that an open meeting may have a detrimental effect on the litigating position of the Town.

Approve Minutes – August 11, 2016

EXECUTIVE SESSION MINUTES:

Town Council President's announcement on the review and determinations on the following Executive Session minutes: 6/2/16, 6/16/16 Mark Ells Contract Negotiation Strategy; 06/16/16; County Fire Training Academy; 4/21/16 Hempel Open Meeting Law Complaint; 12/17/15 AIDS Support Group of Cape Cod v. Town of Barnstable; 9/12/13, 9/19/13 and 10/17/13-Marty v. Town of Barnstable;, 9/12/13, 3/20/2014, 5/22/14-Cape Wind;

Please Note: The list of matters, are those reasonably anticipated by the council president, which may be discussed at the meeting. Not all items listed may in fact be discussed and other items not listed may also be brought up for discussion to the extent permitted by law. It is possible that if it so votes, the Council may go into executive session. The Council may also act on items in an order other than they appear on this agenda. Persons interested are advised, that in the event any matter taken up at the meeting remains unfinished at the close of the meeting, may be put off to a continued session of this meeting, and with proper notice. Anyone requiring hearing assistance devices please inform the Town Clerk at the meeting.

ITEM# 2016-154 INTRO: 05/05/16, 07/21/16, 09/15/16

2016-154 AMEND ZONING ORDINANCE, ARTICLE V ACCESSORY USES § 240-43 BY ADDING SECTION 243-43.1 AND AMEND SECTION 240-46 SECTION B. (12)

ORDERED: Section 1 of the Order. That the Zoning Ordinance, Article V Accessory Uses be amended by adding new section 240-43.1 to Section 240-43 as follows:

240-43.1 Commercial Vehicles Accessory to Principal Residential Use

The continued and regular parking of one (1) commercial vehicle owned or operated by a resident of the premises is permitted by right in all zoning districts.

- A. Only one (1) commercial vehicle is allowed per lot.
- B. All such commercial vehicles shall be parked in a driveway or an enclosed structure. In no case shall such vehicles be parked on the street.
- C. For the purposes of this section, permitted Commercial Vehicles shall not include tractor trailers, or construction vehicles including but not limited to backhoes, bulldozers and dump trucks.
- D. Overnight storage of multi-passenger commercial vehicles is prohibited.
- E. Vehicles temporarily on the premises due to permitted building or site work that is continuing in good faith are allowed.
- F. Nothing in this section shall be construed as authorization for the conducting of a business on the premises

Section 2 of the Order. That the Zoning Ordinance, Article V Accessory Uses 240-46, Section B. (12) Home Occupation be amended a follows:

Add new sentence at the end of the section as follows: "In no case shall there be more than one commercial vehicle per lot."

So that the amended Section 240-46, section B. (12) reads:

B.(12) There are no commercial vehicles related to the customary home occupation, other than one van or one truck not to exceed one-ton capacity, and one trailer not to exceed 20 feet in length and not to exceed four tires, parked on the same lot containing the customary home occupation. In no case, shall there be more than one commercial vehicle per lot.

SPONSOR: Councilor William Crocker Jr. Precinct 6

DATE <u>05/05/16</u>	ACTION TAKEN Refer to Planning Board
06/13/16	Planning Board voted unanimously in favor of supporting Item #2016-154
07/21/16	<u>Continued to 09/15/16</u>
Read Item Motion to Open Pu Rationale Public Hearing	blic Hearing

- ____ Close public hearing
- Council Discussion
- ____ Move/Vote

Α.

ITEM# 2016-154 INTRO: 05/05/16, 07/21/16, 09/15/16

SUMMARY

TO: Town Council
THROUGH: Mark S. Ells, Town Manager
FROM: Jo Anne Miller Buntich, Growth Management Director
DATE: May 5, 2016
SUBJECT: Zoning Ordinance Amendment Commercial Vehicle Storage in Residential Areas

BACKGROUND: Section 1

This is a proposed amendment to the Zoning Ordinance, Article V Accessory Uses by adding new section 240-43.1 to Section 240-43. This new section allows the overnight parking of one commercial vehicle to accommodate the transportation needs of working people in neighborhoods. The new section then prohibits other types and numbers of commercial vehicles on lots in residential areas.

ANALYSIS: Section 2

Adds information to the existing Home Occupation ordinance to clarify commercial vehicle storage for this use and make this section relate better to the new section 240-43.1 described herein.

STAFF ASSISTANCE: Ruth J. Weil, Town Attorney; Paul Roma, Interim Building Commissioner

A. OLD BUSINESS (May be acted upon)

BARNSTABLE TOWN COUNCIL

ITEM # 2017-008 INTRO: 08/11/2016, 09/15/16

2017-008 DESIGNATION OF WATER RESOURCES ADVISORY COMMITTEE (WRAC) MEMBERS AS SPECIAL MUNICIPAL EMPLOYEES

ORDERED: That the members of the Water Resources Advisory Committee (WRAC) be designated special municipal employees by inserting the name of that committee in alphabetical order under the designation "(a) multiple member bodies" under Chapter 241 Attachment 1 of the Code of the Town of Barnstable, Designations of Town Officers/Positions As "Special" for Purposes of the Conflict of Interest Law.

SPONSOR: Councilor John Norman, Precinct 12

DATEACTION TAKEN08/11/16First reading

___Read Item ___Rationale ___Council Discussion ___Move / Vote

A. OLD BUSINESS (Public hearing) (Roll call)

BARNSTABLE TOWN COUNCIL

ITEM # 2017-009 INTRO: 08/11/16, 09/15/16

2017-009 AUTHORIZING THE TOWN MANAGER TO EXECUTE A REGULATORY AGREEMENT BETWEEN THE TOWN OF BARNSTABLE AND MARK HYANNIS, LLC

ORDERED: That the Town Manager is authorized pursuant to Section 168-5, General Ordinances of the Code of the Town of Barnstable (the "Code"), to enter into and execute a Regulatory Agreement between the Town of Barnstable and Mark Hyannis, LLC, for the properties addressed 411 and 417 Barnstable Road and 42 Bearse Road, Hyannis, which collectively total 2.38 acres, shown on Town of Barnstable Assessor's Map 311, as Parcels 33, 35.1 and 35.2, title to which is described in the deeds to Mark Hyannis, LLC, recorded with the Barnstable County Registry of Deeds in Book 29205, Page 26 and Book 29357, Page 210, and in Certificate of Title 208367, as filed with the Barnstable County Registry District of the Land Court (collectively, the "Property"); and permitting the redevelopment of the Property and granting the requested zoning relief and approval under Chapter 115 of the Code pursuant to and as described in this Regulatory Agreement.

SPONSOR: Councilor James Tinsley, Precinct 9; Councilor Sara Cushing, Precinct 10

DATE ACTION TAKEN

06/27/16 Planning Board unanimously approved

08/11/16 Refer to Public hearing 09/15/16

____ Read Item

_____ Rationale

_____ Public Hearing

____ Close Public Hearing

____ Council Discussion

____ Move/Vote

REGULATORY AGREEMENT

MARK HYANNIS, LLC 411 AND 417 BARNSTABLE ROAD AND 42 BEARSE ROAD HYANNIS, MA 02601

This regulatory agreement ("Agreement") is entered into by and between the applicant, **Mark Hyannis**, **LLC** (the "Applicant" and/or "Developer"), a Massachusetts limited liability company with a mailing address of 57 River Street, Suite 106, Wellesley, MA 02481, and the **Town of Barnstable** (the "Town"), a municipal corporation with a mailing address of 367 Main Street, Hyannis, MA 02601, on this ______, 2016, pursuant to Section 240-24.1 of the Barnstable Zoning Ordinance and Chapter 168 of the Code of the Town of Barnstable.

WITNESS:

WHEREAS, this Agreement shall establish the following: permitted uses, densities, signage, and traffic within the proposed Redevelopment (as defined herein), the duration of this Agreement, and any other terms and conditions mutually agreed upon between the Applicant and the Town;

WHEREAS, the Town is authorized to enter into this Agreement pursuant to Chapter 168 of the Code of the Town of Barnstable;

WHEREAS, the Applicant owns the properties known as and numbered 411 Barnstable Road, 417 Barnstable Road and 42 Bearse Road, Hyannis, which are shown on Barnstable Assessor's Map 311, as Parcels 33, 35.2 and 35.1 respectively, and which are more particularly described in the deeds recorded with the Barnstable County Registry of Deeds in Book 29205, Page 26 and Book 29357, Page 210, and in Certificate of Title No. 208367 as filed with the Barnstable County Registry District of the Land Court (hereafter, collectively, the "Property");

WHEREAS, each of the three parcels which collectively comprise the Property, as described in the preceding paragraph, are developed with commercial structures, as follows: (i.) 411 Barnstable Road – a one story building consisting of approximately 13,482 square feet, formerly used as a retail discount tool business, (ii.) 42 Bearse Road- a one story metal building consisting of approximately 3,340 square feet used as a Thrifty Car rental, a car servicing business, and used car sales, and (iii.) 417 Barnstable Road – a one story building containing approximately 12,736 square feet with drive thru lanes used for a Citizens Bank commercial branch bank;

WHEREAS, the Property is irregular in shape, bordering upon three different public roads: Bearse Road to the west, Falmouth Road (Route 28) to the north and Barnstable Road to the east, and the existing development on the Property has 8 curb-cuts onto the abutting public ways, many of which are large, open, and undefined;

WHEREAS, the Property consists of approximately 2.38 acres of land and is located in the Hyannis Gateway (HG) zoning district and the Groundwater Protection (GP) overlay district;

WHEREAS, the Applicant proposes to redevelop the Property by demolishing all three of the existing structures, which collectively contain a total gross floor area of approximately 29,558 square feet, redivide the existing three lots into two lots (proposed as "Lot A" and "Lot B" on the plans submitted), and construct a two-story office/bank building with drive through lanes with a gross floor area of approximately 6,080 square feet on proposed Lot A, and an approximately 12,900 square foot retail pharmacy (with a 1,675 square foot mezzanine) and a drive up window on proposed Lot B, together with numerous site improvements, including a significant reduction in curb-cuts, increased landscaping, new parking, pedestrian and site amenities, and new storm-water drainage, all as shown on the plans submitted and attached hereto as **Exhibit A** (hereafter, the "Redevelopment Plans," and such proposed site work, new buildings and improvements all as shown on the Redevelopment Plans are hereafter referred to herein, collectively, as the "Redevelopment");

WHEREAS, the Redevelopment is consistent with the Town of Barnstable's Design and Infrastructure Plan;

WHEREAS, the Town and Applicant desire to set forth in this Agreement their respective understandings and agreements with regard to the Redevelopment;

WHEREAS, the Applicant is willing to commit to the reuse of the Property in accordance with this Agreement and desires to have a reasonable amount of flexibility to carry out the reuse and therefore considers this Agreement to be in its best interests;

WHEREAS, this Agreement shall vest land use development rights in the Property for the duration of this Agreement, and such rights shall not be subject to subsequent changes in local development ordinances, with the exception of changes necessary to protect the public health, safety or welfare; WHEREAS, the Redevelopment will not require regulatory review under the Massachusetts Environmental Policy Act (MEPA);

WHEREAS, the Property is located in the Hyannis Growth Incentive Zone (GIZ) as approved by the Cape Cod Commission by decision dated April 6, 2006, as extended by vote of the Cape Cod Commission on December 3, 2015, and as authorized by Barnstable County Ordinance 2005-13, Chapter G, Growth Incentive Zone Regulations of the Cape Cod Commission Regulations of General Application;

WHEREAS, the Redevelopment is not subject to review by the Cape Cod Commission as a Development of Regional Impact due to its location in the GIZ and due to the adoption of Barnstable County Ordinance 2006-06 establishing a cumulative development threshold within the GIZ, under which this Redevelopment may proceed and the Applicant has submitted a Jurisdictional Determination to the Town of Barnstable Building Department to confirm the same;

WHEREAS, the Redevelopment has undergone formal site plan review and the Town of Barnstable Site Plan Review Committee determined the Redevelopment Plans approvable by decision dated March 9, 2016, and Developer shall submit final plans consistent with the terms and conditions contained in this Agreement to the Building Commissioner to determine whether any modifications to the Site Plan Review approval are necessary prior to any building permits being issued for the Redevelopment;

WHEREAS, the Applicant submitted a "Traffic Impact and Access Study, Proposed Office/Bank" dated March 2016 performed by VHB which was subsequently reviewed by the Town's Peer Reviewer, Vanasse & Associates, in a memo dated April 29, 2016, which states, in summary: "Based on our review of the subject materials, we have determined that the March 2016 TIAS and associated materials were prepared in a professional manner and following applicable standards of care, and provide a reasonable basis from which to assess the impact of the Project;"

WHEREAS, concerns about the Bearse Road intersection with Falmouth Road regarding potential queuing and lack of marked turning lanes were raised during the public hearing, and in response, the Applicant revised the Project plans to create dedicated and marked right and left turning lanes off of Bearse Road onto Falmouth Road;

WHEREAS, the Town Engineer recommended that further modifications to the proposed Project plans be considered and that is the removal of the most northerly access from the site onto Bearse Road and reconfiguration of the internal traffic movements would lessen the congestion on Bearse Road in the Route 28 approach and the "attractiveness" of the Bearse Road accessibility in general to the proposed facilities. In response, the Applicant has revised the Redevelopment Plans consistent with the Town Engineer's recommendation;

WHEREAS, the Applicant has received a determination pursuant to Chapter 112 (Historic Properties) of the Code of the Town of Barnstable (the "Code") from the Barnstable Historical Commission dated December 22, 2015, that the existing structure located at 411 Barnstable Road, which is proposed to be demolished as part of the Redevelopment, is not importantly associated with one or more historic persons or events, or with the broad architectural, cultural, political, economic or social history of the Town or the Commonwealth, nor is it architecturally significant in terms of period or style of the neighborhood and, therefore, despite being over seventy-five (75) years of age, may be demolished without need for a public hearing;

WHEREAS, Reciprocal Easement Agreements ("REA's") between the Developer and the tenants, and their respective successors, will be prepared and recorded at the Barnstable County Registry of Deeds detailing the Developer's and tenants' rights and obligations relative to the development and maintenance of the Property, including any shared infrastructure, common areas, and landscaping;

WHEREAS, the Developer has acknowledged that CVS Pharmacy Inc., or its affiliates ("CVS") has no current intention to close the well-established CVS Pharmacy located at 176 North Street, Hyannis, MA. A pharmacy providing multi-faceted goods and services, not common in downtown Hyannis, is an important asset for downtown Hyannis and its residents.

WHEREAS, CVS, the proposed pharmacy tenant, has agreed to enter into an agreement with the Town of Barnstable which will provide benefits to the Town in accordance with Section 168-6(A) of Chapter 168 of the Code;

WHEREAS, the Redevelopment proposal has undergone 4 public hearings on the Agreement application and received an affirmative majority vote from the Planning Board on June 27, 2016;

WHEREAS, the Redevelopment proposal has undergone a public meeting on the Agreement before the Barnstable Town Council and has received a two-thirds vote approving the Agreement on

.....;

WHEREAS, this Agreement authorizes only the uses, intensity of uses, dimensions and signage specified herein. Any substantial deviation from the authorized terms of this Agreement shall require review by the Town Council and Planning Board pursuant to Chapter 168-10 of the Code;

NOW, THEREFORE, in consideration of the agreements and covenants set forth hereinafter, and for other good and valuable consideration, the receipt and sufficiency of which each of the parties hereby acknowledge to each other, the Applicant and Town do enter into this Agreement, and hereby agree to covenant as follows:

1. Description of Existing and Proposed Conditions:

A. Existing Conditions

The Property is presently developed with three (3) structures, each of separate lots, collectively totaling approximately 29,558 square feet of existing development as follows:

- A one-story building consisting of approximately 13,482 square feet, formerly used as a retail discount tool business.
- A one-story building consisting of approximately 3,340 square feet, used by Thrifty Car Rental, a car servicing business, and a used car sales business.
- A one-story building consisting of approximately 12,736 square feet with drive through lanes used by Citizen's Bank as a commercial branch bank.
- The Property contains 8 large, poorly defined and, in some cases, undefined curb-cuts on the various roadway frontages, including a wide curb-cut on the Airport rotary.
- Based on full occupancy of the existing structures, the existing site traffic generation is 380 trips in the weekday evening peak hour and 355 trips in the Saturday mid-day peak hour.
- Minimal landscaping.
- Pre-existing use and storage of hazardous materials within the existing car servicing business. According to an inventory filed with the Board of Health, the use included approximately 1,300 gallons of hazardous materials within a Wellhead Protection area.
- Total impervious coverage is 95%.
- No storm-water treatment facilities; presently, storm-water now causes sheet flow run-off sheets off into the roadways.
- There are 83 striped parking spaces on the Property, although many cars and trucks park on portions of the site that are not striped for parking. Many of these parking spaces require backing out Barnstable Road.
- Four (4) large free standing signs representing individual businesses which collectively total 118 square feet, plus existing building signage.

B. Proposed Redevelopment

The proposed Redevelopment involves demolishing the existing three (3) structures, re-dividing the Property into two (2) lots, and constructing two (2) buildings collectively totaling 20,655 square feet of development as follows:

- A two-story bank/office building with a gross floor area of approximately 6,080 square feet with drive through lanes on proposed Lot A.
- An approximately 12,900 square foot retail pharmacy with a 1,675 square foot mezzanine and a drive up pharmacy pick up window on proposed Lot B.
- Two limited movement curb-cuts on Barnstable Road: (a.) a right-in only; and (b.) a right in/right out curb-cut.
- One full access curb-cut on Bearse Road.
- Widening and roadway improvements to the Bearse Road / Falmouth Road intersection which include creating dedicated right and left turning lanes exiting Bearse Road.
- Significant landscaping and vegetation improvements.
- Reduction of impervious coverage to 70%.
- Architectural and site design in accordance with the Design and Infrastructure Plan.
- Construction of a sidewalk within the Property to connect to the existing sidewalk on Barnstable Road.
- Storm-water management system incorporating low impact design measures to retain and pre-treat all storm-water run-off on-site.
- One free-standing sign with 2 sign panels, one for each tenant, which totals 24 square feet, together with building and directional signage.
- A total of 82 paved parking spaces.
- 2. The Developer agrees to construct the Redevelopment on the Property in accordance with the Redevelopment Plans which are attached as **Exhibit A** to this Agreement and which are entitled as follows:

- a. "Site Development Plans for Mark Investment" prepared by Bohler Engineering dated December 1, 2015, last revised on June 13, 2016 (unless otherwise noted below), consisting of 25 pages, as follows:
 - i. Cover Sheet, Sheet 1;
 - ii. General Notes Sheet, Sheet 2;
 - iii. Demolition Plan, Sheet 3;
 - iv. Site Plan, Sheet 4;
 - v. Grading & Drainage Plan, Sheet 5;
 - vi. Utility Plan, Sheet 6;
 - vii. Soil Erosion & Sediment Control Plan, Sheet 7;
 - viii. Soil Erosion & Sediment Control Notes & Details Sheet, Sheet 8;
 - ix. Landscape Plan, Sheet 9;
 - x. Landscape Notes & Details Sheet, Sheet 10;
 - xi. Lighting Plan, Sheet 11;
 - xii. Construction Details Sheet, Sheet 12;
 - xiii. Construction Details Sheet, Sheet 13;
 - xiv. Construction Details Sheet, Sheet 14;
 - xv. ALTA/ACSM Land Title Survey, Dwg 1 of 2, dated 6/11/15, last revised 12/3/15;
 - xvi. ALTA/ACSM Land Title Survey, Dwg 2 of 2, dated 6/11/15, last revised 12/3/15;
 - xvii. CVS Outline Plan, Sheet 0-1, dated 12/3/15, last revised 12/17/15;
 - xviii. Exterior Elevations, Sheet A-4.1, dated 12/3/15;
 - xix. Citizens Bank Proposed Branch Bank Cover Sheet, dated 2/29/16;
 - xx. Citizens Bank Conceptual First Floor Plan, Sheet A1.1, dated 2/29/16;
 - xxi. Citizens Bank Conceptual Second Floor Plan, Sheet A1.2, dated 2/29/16;
 - xxii. Citizens Bank Exterior Elevations, Sheet A2.1, dated 2/29/16;
 - xxiii. Citizens Bank Exterior Elevations, Sheet A2.2, dated 2/29/16;
 - xxiv. Citizens Bank Exterior 3D Views, Sheet A2.3, dated 2/29/16; and
 - xxv. Citizens Bank Exterior 3D Views, Sheet A2.4, dated 2/29/16.
- "Signage Package for Pharmacy / Bank prepared for Mark Investment" prepared by Bohler Engineering, dated December 1, 2015 and last revised on June 27, 2016 (unless otherwise noted below) consisting of 19 pages, as follows:
 - i. Signage Package Cover Sheet, Sheet 1;
 - ii. Site Signage Exhibit, Sheet 2;
 - iii. Citizens Bank Sign Inventory, Sheet 1, dated 1/20/16, last revised on 2/29/16;
 - iv. Citizens Bank Tenant Sign Panel, Sheet 2, dated 1/20/16, last revised on 2/29/16;
 - v. Citizens Bank East Elevation, Sheet 3, dated 1/20/16, last revised on 2/29/16;
 - vi. Citizens Bank South Elevation, Sheet 4, dated 1/20/16, last revised on 2/29/16;
 - vii. Citizens Bank North Elevation, Sheet 5, dated 1/20/16, last revised on 2/29/16;
 - viii. Citizens Bank West Elevation, Sheet 6, dated 1/20/16, last revised on 2/29/16;
 - ix. Citizens Bank Directional Sign N09, Sheet 7, dated 1/20/16, last revised on 2/29/16;
 - x. Citizens Bank Directional Sign N10, Sheet 8, dated 1/20/16, last revised on 2/29/16;
 - xi. Citizens Bank Directional Sign N11, Sheet 9, dated 1/20/16, last revised on 2/29/16;
 - xii. Citizens Bank Directional Sign N12, Sheet 10, dated 1/20/16, last revised on 2/29/16;
 - xiii. Citizens Bank Monument Sign, Sheet 11, dated 1/20/16, last revised on 2/29/16;
 - xiv. CVS Proposed Sign Package, Sheet 1.1, dated 12/16/15, last revised 6/24/16;
 - xv. CVS Building Signage Site Plan, Sheet 1.2, dated 12/16/15, last revised 6/24/16;
 - xvi. CVS Building Signage Site Plan, Sheet 1.3, dated 12/16/15, last revised 6/24/16;
 - xvii. CVS Building Signage Site Plan, Sheet 1.4, dated 12/16/15, last revised 6/24/16;
 - xviii. Ground Sign Design, Sheet SE-I, dated 2/16/16;
 - xix. Monument Sign Design, Sheet SE-2, dated 6/9/19.

- 3. The Redevelopment provides, without limitation, the following multi-modal transportation, economic, place-making, site design, traffic safety, and community benefits:
 - a. Redevelopment and significantly improved aesthetics at a gateway property into the Hyannis Growth Incentive Zone.
 - b. Substantial reduction in the number of curb-cuts servicing the Property, including elimination of an existing curb-cut in the Airport rotary.
 - c. Assuming full by right occupancy of existing buildings, the Redevelopment results in a decrease of approximately 100 vehicle trips during the weekday evening peak hour and a decrease of approximately 90 vehicle trips during the Saturday midday peak hour.
 - d. Substantially increased landscaping and reduction in impervious surfaces from 95% existing impervious coverage to70% impervious coverage under proposed conditions.
 - e. Construction of a sidewalk within the Property along its Route 28 frontage to connect to an existing sidewalk on Barnstable Road.
 - f. Provision of bicycle racks adjacent to each of the proposed buildings.
 - g. Safe and well-marked interior pedestrian connections within the Property between the two proposed buildings.
 - h. Exterior site lighting improvements, including use of LED lights.
 - i. Improved storm-water drainage management on-site with low impact design measures, including landscaped bio-infiltration drainage areas. New storm-water system will eliminate storm-water sheet run-off into adjacent roadways.
 - j. Elimination of car maintenance and servicing use, and associated hazardous materials, within a Groundwater Protection (GP) overlay district.
 - k. New underground utility connections for Redevelopment eliminating existing overhead services for the Property.
 - 1. Replacing existing internally illuminated signs with new signs illuminated externally or with halo lighting.
 - m. Removing the 4 existing, uncoordinated, free-standing signs on the Property which collectively total 118 square feet, and constructing one free standing sign with 2 sign panels which, together, total 24 square feet, plus one free standing entry identification sign with 2 sign panels which, together, total 12 square feet.
- 4. The Redevelopment includes dividing the Property into two (2) proposed lots Lot A and Lot B as shown on the Redevelopment Plans and the draft approval not required plan attached as **Exhibit B** (the "ANR Plan"). It is expressly acknowledged that, once divided, proposed Lot A and Lot B may be transferred to two separate person or entities, subject to the requirements set forth in this Agreement. Cross-easement agreements for the ten (10) shared parking spaces and cross access/egress between Lot A and Lot B shall be recorded with the transfer of either lot into separate ownership.
- 5. Based upon the recommendations of the Town's peer reviewer, the following measures have been, or shall be, implemented:
 - a. Signs and landscaping along the Property's frontages and within the Project site shall be designed located and maintained so as to provide the requisite lines of sight. In its May 5, 2016 response to the Town's peer reviewer, the Applicant's traffic engineer, VHB, confirmed that all signs and landscaping along the Property's frontages and within the Project site, as shown on the Redevelopment Plans, are designed and located to ensure that requisite lines of sight will be maintained at all times.
 - b. All signs and pavement markings to be installed within the Project shall conform to the specifications of the Manual on Uniform Traffic Control Devices (MUTCD). In its May 5, 2016 response to the Town's peer reviewer, VHB confirmed that all signs and pavement markings shown on the Redevelopment Plans will conform to the specifications of the MUTCD.

- c. Recommendations should be offered with respect to pedestrian, bicycle and public transportation access to the Project and associated on-site accommodations such as bicycle racks, etc. In its May 5, 2016 response to the Town's peer reviewer, VHB noted the proposed pedestrian and bicycle initiatives including, a new sidewalk connecting to an existing sidewalk on Barnstable Road, and the provision of bicycle racks adjacent to both proposed structures.
- d. A No Left Turns sign should be installed at the Bearse Road north driveway and evaluate a channelized island or pavement treatment to further discourage left-turn-out traffic. In response, the Developer has modified the Redevelopment Plans to eliminate the previously proposed northerly Bearse Road curb-cut. As a result, there is no longer a need for this signage or a channelized island/pavement treatment.
- e. Barnstable Road north driveway radius should be improved similar to the 20 foot radius at the south drive. As VHB indicates in its May 5, 2016 response, the proposed Barnstable Road north driveway radius has been adjusted on the Redevelopment Plans to the recommended radius.
- f. Do Not Enter locations should have two "Do Not Enter" signs facing on-coming traffic. As shown on the Redevelopment Plans, such signs are proposed.
- g. The internal intersection at Barnstable Road north drive entrance should have STOP-control on all approaches except the entrance way. This will allow for smooth traffic flow entering the site and prevent queuing for entering traffic. Remove solid line on entrance way which could be confused with a STOP-bar. As shown on the Redevelopment Plans and as indicated in VHB's May 5, 2016 response, STOP-control signs have been added to each of the three approaches at the Barnstable Road north driveway internal intersection. As recommended by the Town's peer reviewer, the previously proposed solid line on the entrance way has been removed on the Redevelopment Plans.
- h. The project proponent should commit to a traffic monitoring program within one year of the Project opening to review traffic and safety conditions post development. As indicated in VHB's May 5, 2016 response, the Developer will conduct a traffic counting and safety report one year after the Project is fully open and operational (the "Report"). Specifically, the following shall be provided in the Report which shall be submitted to the Growth Management Department Director:
 - i. Peak summer condition traffic counts at all site driveways during the weekday evening (4-6PM) and Saturday mid-day (11-PM) peak periods;
 - ii. Accident records from the files of the Town of Barnstable Police Department will be gathered for each site access driveway; and
 - iii. Traffic volume and accident records for study area intersections will be summarized.
- 6. As shown on the Redevelopment Plans, the Developer shall: 1) widen the Bearse Road approach to Falmouth Road to accommodate separate right and left turn lanes; 2) provide a by-pass lane around the pharmacy drive-through lane; and 3) remove the previously proposed most northerly access/egress from the site onto Bearse Road and reconfigure the internal traffic movement.
- 7. Irrigation system(s) shall be incorporated into a revised plan which shall be reviewed by the Building Commissioner prior to the issuance of any building permits.
- 8. Outdoor storage is prohibited including storage in trailers, containers, trucks or other storage units. This prohibition shall be prominently noted on the final approved site plans. It is expressly acknowledged that the bank's proposed temporary trailer, which will be used for banking operations during the construction period in accordance with Section 14 of this Agreement, is not subject to this prohibition.

- 9. This Agreement shall run with the land, and all of the terms, conditions, and obligations contained in this Agreement shall be binding on any successor or assignor of the Applicant.
- 10. Prior to issuance of a building permit, the Developer shall provide evidence to the Building Commissioner of an agreement with the Town which provides that during the Term of this Regulatory Agreement, the CVS Pharmacy identified as one of the tenants of the Redevelopment shall in accordance with Section 168-6(A) of Chapter 168 of the Code of the Town of Barnstable, provide the following benefits to the Town: (i) a listing of all sites at which hypodermic syringes, needles, and medical sharps can be disposed of in Barnstable County, to be made available to each customer visiting the CVS Pharmacy at the Property as well as the display of such listing at the registers within the CVS Pharmacy operated at the Property, and (ii) health educational assistance to the community in accordance with the programs developed and offered by CVS Pharmacy from time to time.
- 11. All mortgagee(s) holding good and valid mortgage(s) against the Property have executed document(s) effectively subordinating the provisions of their mortgage(s) to this Agreement, which subordination agreement(s) shall be approved by the Town Attorney and recorded contemporaneously with this Agreement.
- 12. Prior to the issuance of the first building permit, the Developer shall provide a letter of credit, or cash escrow in an amount approved by the Growth Management Director, said letter of credit or cash escrow to be expended to replace landscape materials if such replacement becomes necessary because of the failure of Developer or its tenants to do so. An "acceptable" letter of credit is a letter of credit issued by a bank incorporated in the Commonwealth of Massachusetts or currently licensed to do business in the Commonwealth, and having at the time of issue of the letter of credit an S&P Rating of "BBB+" or better and/or a Bankrate.com rating of 4-star or better. Further, an acceptable letter of credit shall be approved as to issuer by the Treasurer of the Town of Barnstable and as to form by the Office of the Town Attorney. Any unexpended portion of said letter of credit or cash escrow shall be released by the Planning Board to the Developer or its successor(s), as directed by the Developer, after three years from the date of the landscape installation, such date to be determined by the Building Commissioner, upon the request of the Developer.
- 13. Prior to issuance of a building permit for the proposed pharmacy structure, the Developer shall provide the Growth Management Department Director with evidence that the lease between the Developer and the CVS pharmacy tenant contains a provision requiring CVS to provide the Town of Barnstable Growth Management Department Director with not less than ninety (90) day written notice of closure by CVS of the CVS Pharmacy located at 176 North Street, Hyannis.
- 14. Developer acknowledges that there will be public access to the bank portion of the site during the construction period. These temporary conditions and operations shall be depicted on a plan with a full narrative showing and describing the temporary arrangements for the bank's operation in a temporary trailer including structural dimensions of the temporary trailer, its specific location on the lot, detailed access and traffic circulation information. There shall be no drive-thru banking operations allowed during this temporary construction period. This plan and narrative shall show how this publicly accessible portion of the site is to be separated from demolition and construction areas and also demonstrate how the site will transition to permanent build conditions. The plan and narrative shall be submitted to the Building Commissioner and the Hyannis Fire Department Fire Safety official for their review and approval prior to issuance of a demolition permit for the existing bank building.
- 15. Developer is responsible for obtaining all applicable permits and licenses.

- 16. No Certificate of Occupancy shall be issued until all conditions of this Agreement have been met and Design and Infrastructure Plan approval has been issued.
- 17. This Agreement is transferable to a person or entity other than the Applicant (hereafter, the "Transferee") with prior written notice to the Town Manager and contingent upon the Applicant being in compliance with all the requirements of this Agreement. In the event that Lot A and Lot B are held in separate ownership, the Transferee shall also provide written notice to the record owner of whichever lot (Lot A or Lot B) is not being transferred. However, no such notice to the Town shall be effective unless it includes a written acknowledgement by the Transferee that they have read this Regulatory Agreement, and any amendments thereto, and they agree to be bound by the terms and conditions set forth herein, in which event after such assignment the transferor shall be relieved of liability from and after the date of transfer. Upon receipt of such written notice of transfer, and subject to a determination by the Town Manager that that the Applicant is in compliance with all the then applicable requirements of the Agreement, the Transferee and the Town Manager shall execute a minor amendment of this Regulatory Agreement acknowledging the Transferee is a signatory of this Regulatory Agreement, agreeing to be bound by the terms and conditions set forth herein and any subsequent amendments hereto, and assuming liability as of the date of transfer. No Planning Board or Town Council approval is required for such a minor amendment acknowledging such a transfer in ownership.
- 18. The development rights granted hereunder shall be exercised and development permits needed to commence construction may be obtained hereunder for a period of three years from the effective date of this Agreement, provided, however, that prior to the expiration of said three year period, the Developer may request one six month extension to obtain development permits necessary to commence construction. Upon receipt of necessary development permits, construction shall proceed continuously and expeditiously, but in no case shall construction exceed two years from receipt of necessary development permits. In the event that this Agreement and/or any necessary development permits for the Project are appealed, the timeframes set forth in this section shall be tolled for the length of any such appeals. The Developer estimates that construction will commence on or about Fall 2016 and will be completed on or about Fall 2017.
- 19. Construction and demolition debris from the Project shall be removed and reused or recycled to the maximum extent possible.
- 20. No uses shall use, store, generate, treat or dispose of hazardous waste or hazardous materials and shall not generate hazardous waste as defined in the Massachusetts Hazardous Waste Regulations, 310 CMR Section 30.353, except in compliance with all applicable laws.
- 21. Prior to the issuance of a building permit, the Developer shall provide the Town Attorney, the Building Commissioner, and the Growth Management Director with copies of the recorded REA's indicating the Developer's and tenants' respective rights and obligations relative to the development and maintenance of the Property, including any shared infrastructure, common areas, and landscaping. Once the Property is divided into Lot A and Lot B, each property owner will maintain its own common areas, sidewalks, access-ways, curb-cuts, utility connects, storm-water drainage, landscaping, directional signage, and any other infrastructure located on its property. The REA will provide for two shared ground signs, as shown on the Redevelopment Plans. Each parcel owner maintains its own sign panels on the shared signs. The REA will address any sharing of costs, if any, between the owners relating to the items covered under the REA. As noted in Section 4 hereof, cross easements for access and use of ten (10) shared parking spaces will be included in the REA.
- 22. Once Lot A and Lot B are held in separate ownership, and provided that full and final Certificates of Occupancy have been issued for the both the pharmacy and bank structures, a default, non-use, or

non-compliance on the part of one owner of the terms and conditions contained herein shall not affect the rights conferred and granted hereunder to the owner of the other lot.

- 23. To the extent that the Redevelopment Plans referenced in this Agreement do not depict all the findings and conditions set forth in this Agreement, revised plans and/or notations shall be provided in the final site plan. The Redevelopment shall remain in substantial conformance with the Site Plan Review approval dated March 6, 2016 and all conditions thereof and any modifications thereto as reflected in the final approved site plan.
- 24. Upon completion of all work, a registered engineer or land surveyor shall submit a letter of certification, made upon knowledge and belief in accordance with professional standards that all work has been done in substantial compliance with the approved site plan (Barnstable Code Section 240-104(G). This document shall be submitted before the issuance of the final certificate of occupancy.
- 25. The term of this Agreement shall be ten (10) years from the effective date of the Agreement (herein, the "Term"), and the development rights authorized herein must be exercised prior to expiration of the Term or this Agreement shall be null and void. Once the development rights authorized herein have been timely exercised, all terms and conditions of this Agreement shall remain in effect until the Property is no longer used in accordance with the Redevelopment Plans.
- 26. The Town hereby grants the following waivers from the Town of Barnstable Zoning Ordinance for the Redevelopment, as requested by the Developer:
 - a. Section 240-24.1.8(B) (1) (a), Special Permit for Non-Residential Development with total gross floor area greater than 10,000 square feet.
 - i. Applicant proposes 6,080 square foot office/bank and 14,575 square foot retail pharmacy.
 - b. Section 240-24.1.8(B) (3), Special Permit for retail uses that increase the number of vehicle trips per day and/or increase peak hour vehicle trips.
 - ii. Proposed retail pharmacy will result in increase of vehicle trips.
 - c. Section 240-24.1.8(C), Front Yard Setback
 - iii. Proposed bank canopy is 24.7 feet from Bearse Road (30 foot front yard setback required).
 - d. Section 240-24.1.8(C)(2)(d), Location of Parking
 - iv. Proposed two rows of parking in front of proposed pharmacy from Barnstable Road frontage.
 - e. Section 240-24.1.8(C) (1), Front yard landscape setback from Route 28 of 60 feet.
 - v. Proposed landscape setback from Route 28 varies from 17.5 feet to 54.8 feet, but represents a substantial improvement as compared to existing conditions.
 - f. Section 240-24.1.10(A) (3), Drive-through windows.
 - vi. Redevelopment proposes bank with two drive-through lanes and one drive-through window is proposed for retail pharmacy.
 - g. Section 240-24.1.10(A)(4)(a)[1] and Section 240-56, Schedule of Parking Spaces
 - vii. Redevelopment proposes 82 parking spaces and Ordinance requires 85 parking spaces
 - h. Section 240-24.1.10(A) (4) (b) [1], Location of off-street parking spaces.
 - viii. Applicant proposes shared parking arrangement between proposed Lot A and Lot B with 10 shared parking spaces, the remaining spaces being for the exclusive use of the lot on which such spaces are located.
 - Section 240-24.1.10(A)(4)(c)[2] and Section 240-52, Parking Dimensions
 ix. Applicant proposes parking spaces with dimensions of 9'x19' (9'x20' required).
 - j. Section 240-24.1.10(A) (4) (d) [2], [3], [4], Parking lot landscaping.

- x. Ordinance requires 6' landscape buffer between property lines and parking spaces and between building and surface area of parking lot. Proposed landscape buffer from parking to property line varies from 4.5 feet to 73 feet, and from building to surface area of parking lot varies from 0 feet to 9.8 feet.
- xi. Proposed landscape islands vary in width from 5 feet to 21 feet (10' width required).
- xii. For each of these parking lot landscaping waivers, the proposed condition represents an improvement as compared to existing, non-conforming condition of Property.
- k. Section 240-24.1.10(A)(5)(b) and (f), Landscaping
 - xiii. Proposed front yard landscaping setback from road varies from 4.5 feet to 54.8 feet (10 foot setback required).
 - xiv. Redevelopment proposes 12 street trees within front yard setback (37 trees required based on Property's frontage).
 - xv. For each of these landscaping waivers, the proposed condition represents an improvement as compared to the existing, non-conforming condition of the Property.
- 1. Section 240-53(B) (1) and (2), and 240-53(C), Landscaping requirements for parking lots.
 - xvi. Ordinance requires 10 foot landscape setback for parking lots from property line and 10' landscape perimeter buffer between building and surfaced area of parking lot.
 Redevelopment proposes varying parking lot landscape setback of 4.5 feet to 73 feet, and a 0 to 9.8 foot landscape perimeter buffer between building and surfaced area of parking lot.
- xvii. Redevelopment proposes interior landscape islands of between 5 to 21 feet in width (10 feet in width required).
- xviii. For each of these parking lot landscape requirements, the proposed condition represents an improvement as compared to the existing, non-conforming condition of the Property.
- m. Section 240-35(F) (3) and (4), GP Overlay District.
 - xix. Redevelopment proposes impervious coverage (combined for both Lot A and Lot B) of 70% (Ordinance provides for 50% maximum, but existing impervious coverage is 95%).
 - xx. Existing and proposed natural state is 0% (30% minimum required).
- n. Signage Sections 240-24.1.10(A)(6), 240-67(B) and (C), and 240-65(A)
 - xxi. Excluding directional signage, proposed office/bank building proposes 12 signs (a panel on the main free standing sign, one panel on free standing entry identification sign, three building signs, a sign on the ATM, a sign on the pneumatic teller, two incidental door signs, and three interior but outward facing sign display areas) and a total square footage for all signs of 194.7 square feet.
- xxii. Excluding directional signage, the proposed retail pharmacy proposes 4 signs (two building signs, a panel on the main free-standing sign, and one panel on the free standing entry identification sign) and a total square footage for all signs of 122.42 square feet.
- xxiii. Square footage of proposed main free standing ground sign contains 24 square feet of tenant signage (12 sf for Citizen's Bank and 12 sf for CVS Pharmacy), which is permitted under the Zoning Ordinance, however including the shingled mounting together with the tenant panels, the proposed ground sign totals 53 square feet.
- 27. In addition to the foregoing waivers/relief from the Zoning Ordinance, this Agreement also waives the requirement for a public hearing before the Town Manager pursuant to Chapter 115-2 of the Code (Hours of Operation of Businesses) and authorizes issuance of a permit to allow the proposed pharmacy drive-up window to remain open twenty-four hours a day. Said permit may be revoked by the Town pursuant to the process set forth in Chapter 115-2 of the Code. In that Chapter 115 of the Code only pertains to retail businesses, no such waiver/relief is needed from Chapter 115 or any

other provisions of the Zoning Ordinance for the proposed bank's drive-up ATM to be operational 24-hours a day.

IN WITNESS WHEREOF, the parties have hereunto caused this Agreement to be executed on the day and year first above written.

Dated this ____ day of _____, 2016

TOWN OF BARNSTABLEMARK HYANNIS, LLC a Massachusetts Limited Liability Company By: Amadan Management, LLC a Massachusetts Limited Liability Company

By: _____By: _____By: _____ Name: Mark Ells, Town ManagerName: Robert S. Korff, Manager

COMMONWEALTH OF MASSACHUSETTS

Barnstable, ss.

On this ______ day of ______, 2016, before me, the undersigned notary public, personally appeared Mark Ells, Town Manager of the Town of Barnstable, and proved to me through satisfactory evidence of identification, which was ______, to be the person whose name is signed on the preceding or attached document in my presence.

Notary Public My Commission expires:

COMMONWEALTH OF MASSACHUSETTS

Barnstable, ss.

On this ______ day of ______, 2016, before me, the undersigned notary public, personally appeared Robert S. Korff, Manager of Amadan Management, LLC, and proved to me through satisfactory evidence of identification, which was ______, to be the person whose name is signed on the preceding or attached document in my presence.

Notary Public My Commission expires:

EXHIBIT A: REDEVELOPMENT PLANS

EXHIBIT B: DRAFT APPROVAL NOT REQUIRED PLAN

ITEM # 2017-009 INTRO: 08/11/16, 09/15/16

SUMMARY

TO:	Town Council
FROM:	Michael Scott and Eliza Cox, Attorneys for Mark Hyannis, LLC
THROUGH:	JoAnne Miller Buntich, Growth Management Director
DATE:	August 5, 2016
SUBJECT:	Regulatory Agreement Mark Hyannis, LLC – Bank with drive through and Pharmacy
	with drive through at 411 and 417 Barnstable Road and 42 Bearse Road, Hyannis

BACKGROUND: The proposed Regulatory Agreement has been negotiated between the Planning Board (with the assistance of Growth Management Staff, and with input from the Town Engineer and the Town Attorney) and the Applicant, and has been the subject at four Planning Board public hearings, at the conclusion of which the Planning Board voted unanimously (6-0 vote) to recommend the Regulatory Agreement to the Town Council.

RATIONALE: Mark Hyannis, LLC, the Applicant in the proposed Regulatory Agreement, purchased the three developed properties known as and numbered 411 Barnstable Road, 417 Barnstable Road, and 42 Bearse Road in Hyannis in fall/winter of 2015. These three properties, which collectively comprise the subject property under the Regulatory Agreement, total 2.38 acres of land, and are developed with approximately 29,558 square feet of commercial uses that include a bank with drive through lanes, a former discount tool retail use, a car rental business, car servicing/repair, and used car sales. The existing development contains 8 large, poorly defined curb-cuts on the multiple roadway frontages, including a wide curb-cut onto the Airport rotary. The existing site is non-conforming as to dimension and use, contains minimal landscaping, and is approximately 95% impervious.

The subject property is within the Hyannis Gateway (HG) zoning district, and the Groundwater Protection (GP) overlay district. It is also located within the Growth Incentive Zone (GIZ).

The Applicant proposes to make a substantial investment in the subject property by redeveloping and improving this gateway location. The proposed Regulatory Agreement authorizes the redevelopment of the property by demolishing all three existing structures, re-dividing the existing 3 lots into 2 lots (proposed as "Lot A" and "Lot B"), and constructing a two-story office/bank building with drive through lanes with a gross floor area of approximately 6,080 square feet on proposed Lot A, and an approximately 12,900 square foot retail pharmacy with a drive-up pharmacy window on proposed Lot B, together with numerous site improvements, including a substantial reduction in curb-cuts (including closing the existing Airport rotary curb-cut), pedestrian and site amenities, new storm-water drainage, and significantly increased landscaping.

During the course of the Planning Board review, the Town engaged a traffic engineering firm to peer review the Applicant's traffic assessment. As a result, additional improvements were made, including further reducing the number of proposed curb-cuts so that only 3 curb-cuts are proposed, 2 of which are limited access (right-in only, and right-in/right out).

Because the Applicant requests zoning relief for the proposed redevelopment, a two-thirds vote of the Town Council is needed to approve the proposed Regulatory Agreement. In addition to the requested zoning relief, the Regulatory Agreement also authorizes the proposed pharmacy drive-up window to remain open twenty-four hours a day pursuant to Chapter 115 of the Code.

FISCAL IMPACT: The fiscal impact is positive.

A. OLD BUSINESS (Public hearing) (Roll call 2/3 vote)

BARNSTABLE TOWN COUNCIL

ITEM #: 2017-010 INTRO: 08/11/16, 09/15/16

2017-010 APPROPRIATION AND LOAN ORDER IN THE AMOUNT OF \$1,113,000 FOR THE CONSTRUCTION OF THREE BUILDINGS FOR THE CARBON TREATMENT UNITS AT THE MARY DUNN WELLFIELD

ORDERED: That the sum of **\$1,113,000** be appropriated for the purpose of constructing three buildings to enclose the three carbon treatment units at the Mary Dunn wellfield, and that to meet this appropriation, the Town Treasurer with the approval of the Town Manager, is authorized to borrow **\$1,113,000**, and that the Town Manager is authorized to contract for and expend the appropriation made available for these purposes and be authorized to accept any grants or gifts in relation thereto.

SPONSOR: Councilor John G. Flores, Precinct 1

DATE ACTION TAKEN

08/11/16 Refer to Public hearing 09/15/16

____ Read Item

- _____ Rationale
- ____ Public Hearing
- ____ Close Public Hearing
- ____ Council Discussion
- ____ Move/Vote

ITEM #:2017-010 INTRO: 08/11/16, 09/15/16

SUMMARY

TO:	Town Council
FROM:	Mark S. Ells, Town Manager
DATE:	August 8, 2016
SUBJECT:	Appropriation and Loan order in the amount of \$1,113,000 for the construction of three
	buildings for the carbon treatment units at the Mary Dunn wellfield

BACKGROUND: In 2015, Unites States Environmental Protection Agency (USEPA)-mandated testing of the Hyannis Water System for Contaminants of Emerging Concern (CEC's) identified the presence of perfluorinated compounds in the Mary Dunn wellfield that exceeded the *provisional* Federal Health Advisory for these compounds. Working with the Massachusetts Department of Environmental Protection (DEP), the DPW leased and installed two granular activated carbon treatment systems on Mary Dunn wells #1 and #2 in June of 2015.

On May 19, 2016, the USEPA announced the *final* Federal Health Advisory for perfluorinated compounds in drinking water. The new advisory level was significantly lower than the provisional level. Consequently, Mary Dunn well #3, which was below the provisional level, now exceeded the final level. In response, the Department of Public Works (DPW) leased and installed a third carbon treatment system to serve Mary Dunn well #3.

As the result of the final USEPA Health Advisory, the use of 3 wells at the Maher wellfield, that currently exceed the new standard, has been significantly curtailed. The Town has entered into an agreement with the Town of Yarmouth to provide water from their system through a seasonal interconnection in the vicinity of the Maher wellfield.

ANALYSIS: Due to the overall impact on the entire Hyannis Water System as a result of the presence of perfluorinated compounds in six of its 10 wells, the Mary Dunn wells will need to be operated on a year-round basis. In order to accomplish this, the three carbon treatment units need to be housed in heated buildings. We propose to construct wood frame buildings around each of the three carbon units.

Barnstable County has undertaken groundwater sampling in the vicinity of the County Fire Training Academy (CFTA) and the Mary Dunn wellfield. These investigations have revealed that not only is the (CFTA) the likely source of contamination in the Mary Dunn wells, but the perfluorinated compound contamination is worse than originally thought and has not yet been fully delineated. Given this information, it is likely that the use of the carbon treatment units will be required for at least 3 to 5 years and possibly longer.

FISCAL IMPACT: Funding for this project will be provided from a bond issue. The Fiscal Year 2017 Operating Budget will not be affected by this appropriation. The costs of operation of the buildings will be absorbed into existing operating budget line items. The annual rate study, which is conducted in the fall, will consider the annual debt service expense for the bond, and recommend adjustments to the rate structure

TOWN MANAGER RECOMMENDATION: Mark S. Ells, Town Manager recommends approval of the appropriation and loan order.

STAFF ASSISTANCE: Daniel W. Santos, P.E., Director of Public Works

B. NEW BUSINESS (First reading)

BARNSTABLE TOWN COUNCIL

ITEM # 2017-011 INTRO: 09/15/16

2017-011 APPOINTMENTS TO A BOARD/COMMITTEE/COMMISSION

RESOLVED: That the Town Council appoint the following individuals to a multiple-member board/committee/commission: **ELDERLY& DISABLED TAXATION AID COMMITTEE:** Tracey Todd, 77 Highland Avenue, Cotuit, as a regular member to a term expiring 06/30/19; **HUMAN SERVICES COMMITTEE:** Meaghan Mort, 23 Hamblin's Hayway, Marstons Mills, as a regular member to a term expiring 06/30/19; **SANDY NECK BOARD:** Wendy Paquette, 81 Maple Street, Hyannis as a regular member to a term expiring 06/30/18; William Monroe, 1379 Bumps River Road, Centerville, as a regular member to a term expiring 06/30/19; **YOUTH COMMISSION:** Michael Booth, c/o Hyannis Youth Community Center, 141 Bassett Ln, Hyannis, as a regular member to a term expiring 06/30/17.

SPONSOR: Appointments Committee

DATE ACTION TAKEN

____ Read Item

- ____ Rationale
- ____ Council Discussion
- ____ Move/Vote

B. NEW BUSINESS (First reading)

BARNSTABLE TOWN COUNCIL

ITEM # 2017-012 INTRO: 09/15/16

2017-012 REAPPOINTMENTS TO A BOARD/COMMITTEE/COMMISSION

RESOLVED: That the Town Council reappoint the following individuals to a multiple-member board/committee/commission:

BOARD OF ASSESSORS: Andrew Machado as a regular member to a term expiring 6/30/19; **COMMUNITY PRESERVATION COMMITTEE:** Richard Sawyer as the Recreation Commission representative member to a term expiring 6/30/19; Laura Shufelt as a regular member to a term expiring 6/30/19; Marilyn Fifield as a regular member to a term expiring 6/30/19; COMPREHENSIVE FINANCIAL ADVISORY COMMITTEE: Cynthia Crossman as a regular member to a term expiring 6/30/19; **DISABILITY COMMISSION:** Paula Breagy as a regular member to a term expiring 6/30/19; ECONOMIC DEVELOPMENT COMMISSION: Thomas Geiler as a regular member to a term expiring $\frac{6}{30}$ expir a regular member to a term expiring 6/30/19; ELDERLY & DISABLED TAXATION **COMMITTEE:** William Murdoch as a regular member to a term expiring 6/30/19; **HYANNIS MAIN STREET WATERFRONT HISTORIC DISTRICT COMMITTEE:** Marina Atsalis as a regular member to a term expiring 6/30/19; JOHN FITZGERALD KENNEDY MEMORIAL TRUST FUND COMMITTEE: Hugh Findlay as a regular member to a term expiring 6/30/19; RENEWABLE **ENERGY COMMISSION:** Alison Alessi as a regular member to a term expiring 6/30/19; Stephen Thomas as a regular member to a term expiring 6/30/19; TRUST FUND ADVISORY **COMMITTEE:** Jonathan Gilmore as a regular member to a term expiring 6/30/19; Christopher Ward as a regular member to a term expiring 6/30/19; Gregory Plunkett as a regular member to a term expiring 6/30/19; William Murdoch as a regular member to a term expiring 6/30/19.

SPONSOR: Appointments Committee

DATE ACTION TAKEN

____ Read Item

- ____ Rationale
- ____ Council Discussion
- ____ Move/Vote

B. NEW BUSINESS (May be acted upon)

BARNSTABLE TOWN COUNCIL

ITEM# 2017-013 INTRO: 09/15/16

2017-013 ACCEPTANCE OF A GRANT RENEWAL IN THE AMOUNT OF \$42,615 FROM THE MASSACHUSETTS DEPARTMENT OF MENTAL HEALTH

RESOLVED: That the Barnstable Town Council does hereby accept a grant renewal in the amount of **\$42,615** from the Massachusetts Department of Mental Health entitled: *Training and Technical* Assistance Centers, Community Crisis Intervention Team (CCIT) Programs and Other Innovative Police-Based Behavioral Health Jail Diversion Program Grant.

SPONSOR: Councilor Debra Dagwan, Precinct 8

DATE ACTION TAKEN

Read Item
 Rationale
 Council Discussion

____ Move/Vote

ITEM# 2017-013 INTRO: 09/15/16

SUMMARY

TO: Town Council
FROM: Mark S. Ells, Town Manager
THROUGH: Paul B. MacDonald, Chief of Police
DATE: August 29, 2016
SUBJECT: Acceptance of a Grant Renewal in the amount of \$42,615 to the Barnstable Police Department from the Massachusetts Department of Mental Health

BACKGROUND: The Barnstable Police Department has been awarded a one-year grant renewal through the Department of Mental Health (DMH) to continue an Innovative Jail Diversion Program and Community Crisis Intervention Team (CCIT) in the Town of Barnstable. The Community Impact Unit (CIU) originally applied for the grant in December 2014. The Fiscal Year 2017 Department of Mental Health grant will be used as follows:

- To train 12 members of the Barnstable Police Department in an 8-hour Mental Health First Aid course;
- To fund a part-time behavioral health clinician to work in collaboration with the CIU, and;
- To fund supervisory and consultation meetings for Barnstable Police Officers trained in Community Crisis Intervention Team (CCIT); and
- To fund 4 hours per month for management of the Innovative Jail Diversion Program Database and grant

The Community Impact Unit (CIU) was formed in May 2014 and is comprised of one patrol officer, one clinician and one sergeant who are assigned to downtown Hyannis. Downtown Hyannis is the nucleus of social service agencies for the Cape Cod Region. The result is that a disproportionate number of individuals suffering mental illness or other social crisis congregate in the area.

Through their work with these individuals and local social agencies, the CIU has identified widespread mental health and/or substance abuse disorders within the homeless community. However substance abuse and mental health issues are not exclusive to the homeless population and are, in fact, pervasive in each village within the Town of Barnstable. As first responders, police officers are often the first persons to encounter individuals in crisis. The CIU works to identify and refer these individuals to the appropriate social/service agency rather than strictly addressing these individuals from a law enforcement standpoint.

Over the past two years and since initially awarded the DMH grant, the CIU has successfully established an Innovative Jail Diversion Program and Community Crisis Intervention Team designed to divert persons in mental health and/or substance abuse crisis away from the Criminal Justice System and towards appropriate services and support by using a collaborative inter-agency approach. Additionally, during the summer of 2016, Community Service Officers were employed to assist the CIU in serving persons in mental health and/or substance abuse crisis, while at the same time improving quality-of-life issues for the residents, businesses, and the overall community of the Town of Barnstable.

ANALYSIS: This DMH grant renewal will pay for valuable training for members of the Barnstable Police Department in Mental Health First Aid; will fund the continued employment of a part-time behavioral health clinician assigned to the CIU; and will pay overtime costs for valuable consultation and grant management to reflect on the overall program.

FISCAL IMPACT: There will be no negative financial impact. The total grant award of \$42,615 covers the period of 7/1/16-6/30/17 and includes \$24,544 for a clinician to work 16 hours a week; \$11,341 to cover the overtime costs associated with the training of 12 officers in mental health first aid; and \$6,730 allotted to overtime costs associated with oversight of grant related activities and consultation of CCIT officers. The police department supplies office space and a cell phone to the clinician, which serve as in-kind matches on the grant funding. The department also provides a team of one Sergeant and one Patrol Officer to work in tandem with the clinician.

TOWN MANAGER RECOMMENDATION Mark S. Ells, Town Manager recommends acceptance of this grant

STAFF ASSISTANCE: Paul B. MacDonald, Chief of Police; Officer Jennifer Ellis; Officer Jason Sturgis; Anne E. Spillane

B. NEW BUSINESS (Refer to Public hearing 10/06/16)

BARNSTABLE TOWN COUNCIL

ITEM# 2017-014 INTRO: 09/15/16

2017-014 ORDINANCE FOR WAIVER OF FEES FOR CONSTRUCTION WORK ON THE NEW HYANNIS FIRE DISTRICT FIRE STATION, 95 HIGH SCHOOL ROAD, HYANNIS, MA

ORDERED: Notwithstanding the provisions of any other ordinance of the Town regarding schedules of Fees, the construction project for the construction of a new fire station by the Hyannis Fire District shall hereby be exempt from payment of such fees.

SPONSORS: Councilor James M. Tinsley, Precinct 9 and Councilor Jennifer L. Cullum, Precinct 13

DATE ACTION TAKEN

Read Item

_____ Rationale

_____ Public Hearing

_____ Close Public Hearing

____ Council Discussion

_____ Move/Vote

ITEM# 2017-014 INTRO: 09/15/16

SUMMARY

TO:	Town Council
FROM:	Peter L. Cross, Chairman, Board of Fire Commissioners, Hyannis Fire District
THROUGH:	Mark S. Ells, Town Manager
DATE:	September 15, 2016
SUBJECT:	Waiver of fees for construction work on the new Hyannis Fire District Fire Station
	located at 95 High School Road, Hyannis, MA

BACKGROUND: Since getting voter approval to proceed with construction of a new Hyannis Fire District firehouse in April architects have been preparing plans and documents to go out to bid. Along with the bid documents being prepared are plans and documents to submit to the Town of Barnstable Building Division for building permits.

According to documents provided to the Hyannis Fire District by Mr. Jeff Rudziak, Director of the Town of Barnstable Assessing Division, the Town of Barnstable owns 199 tax exempt properties in the Hyannis Fire District valued at \$336,867,000. This does not include the 63 tax exempt properties in Hyannis owned by the Barnstable Housing Authority.

The taxpayers of the Hyannis Fire District provide fire and rescue services to these 262 properties without benefit of any tax money from the Town of Barnstable. These properties are used by and benefit all the residents of the Town of Barnstable. Because of the services provided to the town we respectfully request that the Town of Barnstable Building Division waive any and all permit fees associated with this project.

Richard Scali, Town of Barnstable Director of Regulatory Services, has indicated that he has no objections to waiving the fees and sees no additional inspectional costs to the town.

TOWN MANAGER RECOMMENDATION Mark S. Ells, Town Manager recommends acceptance of this fee waiver

STAFF ASSISTANCE: Ruth Weil, Town Attorney

ITEM# 2017-015 INTRO: 09/15/16

2017-015 AMENDING GENERAL ORDINANCE CH. 220, TOWN COUNCIL, ARTICLE I, MEETINGS

ORDERED, that the General Ordinance, Chapter 220, Town Council, Article I, Meetings, is hereby amended by striking out the existing §§220-1 through 220-3 and substituting in their place the following:

§220-1. Regular meetings.

Regular meetings of the Barnstable Town Council shall be held on two Thursdays per month, except during July and August, when regular meetings shall be held on one Thursday per month. The dates of regular meetings shall be approved by a majority vote of the Town Council in December of each year for the following calendar year. No regular meeting shall be scheduled on a solemn or legal holiday.

§220-2. Special meetings.

Special meetings of the Town Council may be held on the call of the President of the Town Council, or on the call of any four or more members, by written notice. Said notice shall include agenda items and pertinent documents pertaining to those items which will be delivered to the Town Clerk and to each councilor at least forty-eight hours in advance of the time set. No special meeting shall be scheduled on a solemn or legal holiday.

§220-3. Cancellation and rescheduling of meetings.

(a) If the President of the Council determines that an exigent circumstance exists which makes it either infeasible or impracticable to hold a scheduled meeting, the President may cancel said meeting. Notice of the cancelled meeting shall be posted at the Town Hall meeting room and on the Town's website unless the exigent circumstances prevent such posting.

(b) If for any reason, a meeting is canceled, the President may reschedule a special meeting to replace the canceled meeting. If the canceled meeting was the only regular meeting scheduled for that month, then the rescheduled meeting shall be a regular meeting.

SPONSOR: Eric R. Steinhilber, Vice President, Town Council

DATE ACTION TAKEN

____ Read Item

- ____ Rationale
- ____ Council Discussion
- ____ Move/Vote

B. NEW BUSINESS (First reading)

BARNSTABLE TOWN COUNCIL

ITEM# 2017-016 INTRO: 09/15/16

2017-016 AMENDMENT TO THE ADMINISTRATIVE CODE BY THE ADDITION OF SECTION 241-45.4 BICYCLE AND PEDESTRIAN ADVISORY COMMITTEE

ORDERED: Section 1:

That Chapter 241 of the Town's Administrative Code of the Town of Barnstable be amended by adding the following new section creating a Bicycle and Pedestrian Advisory Committee

"§241-45.4.

A. Composition and Term of Office: There shall be a Bicycle and Pedestrian Advisory Committee consisting of five members, who shall be appointed by the Town Council. Members shall serve for terms of three years, so arranged that an equal number shall expire each year.

B. Authorities and Responsibilities: Assist and advise the Town and specifically the Director of the Department of Public Works and the Town Engineer to develop and recommend fiscally responsible policies that take into account and support non-motorized transportation in the Town of Barnstable; advise the respective public works and engineering departments and the Barnstable Police Safety Unit on how non-motorized users can be accommodated in street, highway, and open space projects while taking into account the impact of such recommendations on project affordability; promote bicycle pedestrian safety and education; promote bicycling and walking as a means of transportation, recreation, and fitness.

C. Interrelationships:

1. The Town Council: Bicycle and Pedestrian Advisory Committee interacts with the Town Council in matters of policy and implementation of its functions and recommendations under the provision of this section.

2. The Town Manager: Bicycle and Pedestrian Advisory Committee interacts with the Town Manager in matters relating to staff support and recommendations, funding and implementation of its functions under the provision of this section,

3. Other Boards: Bicycle and Pedestrian Advisory Committee meets, as necessary, with any multiple member board to effectuate its purpose."

Section 2.

That Chapter 241 of the Town's Administrative Code of the Town of Barnstable Attachment 1 of the Code of the Town of Barnstable, Designations of Town Officers/Positions As "Special" for Purposes of the Conflict of Interest Law be amended by adding that the members of the Bicycle and Pedestrian

Advisory Committee be designated special municipal employees by inserting the name of that committee in alphabetical order under the designation (a) multiple member bodies.

SPONSOR: Town Council President, Jessica Rapp Grassetti, Precinct 7

DATE ACTION TAKEN

____ Read Item

____ Rationale

_ _

- ____ Council Discussion
- ____ Move/Vote

B. NEW BUSINESS (May be acted upon)

BARNSTABLE TOWN COUNCIL

ITEM # 2017-017 INTRO: 09/15/16

2017-017 RESOLVE CENTERVILLE-OSTERVILLE-MARSTONS MILLS TEMPORARY SUPPLEMENTAL WATER SUPPLY INTERMUNICIPAL AGREEMENT TERMS

RESOLVED: That the terms of an intermunicipal agreement with the Centerville-Osterville-Marstons Mills Fire District for temporary supplemental water supplied to the Town as authorized by the Town Council under agenda item number **2017-007** passed on August 11, 2016 include a maximum duration of March 31, 2017 and a maximum expenditure of **\$90,000** from the amount appropriated on June 16, 2016 under agenda item number **2016-134** for the Fiscal Year 2017 Department of Public Works Water Supply Enterprise Fund budget unless further extended or appropriated by vote of the Town Council.

SPONSOR: Councilor James Crocker Jr., Precinct 5

DATE ACTION TAKEN

____ Read Item

- ____ Rationale
- <u>Council Discussion</u>
- ____ Move/Vote

ITEM # 2017-017 INTRO: 09/15/16

SUMMARY

TO:Town CouncilFROM:Mark S. Ells, Town ManagerTHROUGH:Daniel Santos, Director, Department of Public WorksDATE:September 15, 2016SUBJECT:Resolve Centerville-Osterville-Marstons Mills (COMM) Temporary Supplemental Water
Supply Intermunicipal Agreement Terms

BACKGROUND: Centerville-Osterville-Marstons Mills (COMM) has agreed to continue providing supplemental water supplies to the Hyannis water system through September 30, 2016 and beyond. The Town Council granted authorization to the Town Manager on August 11 to enter into an intermunicipal agreement to continue receiving supplemental water supplies from Centerville-Osterville-Marstons Mills (COMM). The Town Manager and Centerville-Osterville-Marstons Mills (COMM) seek confirmation of the two intermunicipal agreement terms covered by this resolve for the continued supply of water by Centerville-Marstons Mills (COMM)

TOWN MANAGER RECOMMENDATION Mark S. Ells, Town Manager recommends acceptance of this agreement of terms

STAFF ASSISTANCE: Ruth Weil, Town Attorney

B. NEW BUSINESS (May be acted upon)

BARNSTABLE TOWN COUNCIL

ITEM# 2017-018 INTRO: 09/15/16

2017-018 RESOLUTION OF COMMUNITY PRESERVATION FUND FOR COMMUNITY HOUSING, PRESERVATION OF AFFORDABLE HOUSING (POAH) FOUNDERS COURT, 979 FALMOUTH ROAD, HYANNIS

RESOLVED, that the Town Manager is authorized to accept a Housing Restriction that preserves all 32 of the units as affordable in perpetuity when expending the amount of Five Hundred Thousand and NO/100 (**\$500,000.00**) appropriated under order number **2016-016**, passed on September 3, 2016, for preserving affordable housing on the property located at 979 Falmouth Road, Hyannis shown on Assessor's Map 250 as Parcel 001, commonly known as Founders Court, provided that such restriction shall be subordinated to a mortgage to Massachusetts Housing Finance Agency and that such Restriction may not survive a foreclosure of such mortgage.

SPONSOR: Councilor Paul Hebert, Precinct 3

DATE ACTION TAKEN

____ Read Item
___ Rationale
___ Council Discussion
___ Move/Vote

ITEM# 2017-018 INTRO: 09/15/16

SUMMARY

TO: Town Council
FROM: Mark S. Ells, Town Manager
DATE: September 15 2016
SUBJECT: Resolution of Community Preservation Fund for Community Housing

BACKGROUND: Massachusetts Housing Finance Agency, the proposed first mortgagee for this project, is bound by Housing and Urban Development's (HUD) risk-sharing regulations that do not allow the Town's affordability restrictions to survive a foreclosure of their first mortgage. However, without this financing, POAH's project to renovate and continue this affordable housing development could be placed in serious jeopardy. This subordination is similar to one put in place for Cromwell Court when POAH acquired that development and has proved to be successful. The risk of foreclosure of a Low Income Housing Tax Credit project, such as this and Cromwell Court is extremely low.

RECOMMENDATION: The Community Preservation Committee recommends the approval of this request.

STAFF ASSISTANCE: Ruth Weil, Town Attorney, David Houghton, First Assistant Town Attorney